

THARAKA NITHI COUNTY GOVERNMENT



DEPARTMENT OF FINANCE, ECONOMIC PLANNING, REVENUE AND

RESOURCE MOBILIZATION

BUDGET IMPLEMENTATION REVIEW REPORT

4th QUARTER

FY 2024/25

JULY, 2025

PREFACE

It is with great pleasure that I submit the Budget Implementation Review Report (CBIRR) of the Financial Year 2024/25. This report shows the status of execution of the budget approved from 1st July 2024 to 30th June 2025 and illustrates the financial and operation performance during the said period.

Overall the County achieved revenue performance of KShs 5.6 billion during the reporting period reflecting 80.4 percent cumulative realization of the annual revenue target of KShs 7.005 billion. This figure comprised of equitable share of KShs 4.8 billion and ordinary own-source revenue of KShs 481.8 million- representing 99.3 % of the annual OSR target. In terms of expenditure, the County absorbed KShs 5.38 billion, which is equivalent to 76.9% of the yearly expenditure target. This included KShs 3.74 billion that was incurred on recurrent expenditure (91.4%) and KShs 1.12 billion on development programmes (47.3 %). This report also acknowledges the County's efforts in fiscal discipline and calls upon all County departments to proactively share budget implementation information with stakeholders and the public, and to use this report to identify and act on areas that require improvement in subsequent years. I extend my sincere appreciation to the teams in the **County Treasury, Budget Office**, and departmental finance units whose commitment made this report possible. It is my hope that this document will serve as a useful tool for **policymakers, oversight institutions, civil society, and the public** in understanding how public resources are being utilized.

Public engagement and transparency remain critical pillars in delivering on our County's development priorities.



LAWRENCE IRERI K. RWERIA

COUNTY EXECUTIVE COMMITTEE MEMBER

FINANCE, ECONOMIC PLANNING, REVENUE AND RESOURCE MOBILIZATION

Table of Contents

List of Tables.....	4
1.0 Overview of FY 2024/25 Budget.....	5
2.0 Revenue Performance	5
2.1 Exchequer Issues.....	10
3.0 County Expenditure Review	11
3.1 Settlement of Pending Bills.....	12
3.2 Expenditure by Economic Classification.....	13
3.3 Expenditure on Employees' Compensation.....	14
3.4 Development Expenditure.....	14
3.5 Facility Improvement Financing.....	18
4.0 Budget Performance by Department.....	18
4.1 Budget Execution by Programmes and Sub-Programmes	21
5.0 Observations and Recommendations	29

List of Tables

Table 1: Tharaka Nithi County, Revenue Performance in the FY 2024/25..... 6
Table 2: Own sources revenue collection for FY 2024-25 by revenue stream..... 8
Table 3: Exchequer issues..... 11
Table 4: Summary of Funds Absorption..... 11
Table 5: Ageing analysis of Pending Bills over the period. 12
Table 6: Summary of Budget and Expenditure by Economic Classification 13
Table 7: Tharaka Nithi County, List of Development Projects with the Highest Expenditure 14
Table 8: Tharaka Nithi County, Budget Allocation and Absorption Rate by Department..... 18
Table 9: Tharaka Nithi County, Budget Execution by Programmes and Sub-Programmes..... 21

List of Figures

Figure 1: Top Streams of Own Source Revenue in FY 2024/25 10

1.0 Overview of FY 2024/25 Budget

The County Government of Tharaka Nithi in FY 2024/25 approved a total budget of KShs 6.48 billion, which was a combination of KShs 2.38 billion (37 percent) on development programmes and KShs 4.10 billion (63 percent) on recurrent expenditure. This is an increase of KShs 159.98 million (3 percent) of the FY 2023/24 budget that had contained KShs 2.52 billion in development expenditure and KShs 3.80 billion in recurrent activities.

The Tharaka Nithi County Government budget is financed by different sources of revenue. These consist of: an allocation of KShs 4.75 billion (73 percent) of equitable share by the National Government, KShs 1.71 billion (26 percent) of conditional grants and other additional allocations, and a planned KShs 485 million (7 percent) of gross own-source revenue. As of the own-source revenue, KShs 285 million (4 percent) is to be raised through ordinary OSR and KShs 200 million (3 percent) is to be raised through Appropriations-in-Aid (AIA)/Facility Improvement Fund (FIF) by health facilities.

By the end of the FY 2024/25 in June, the County had achieved KShs 5.6 billion; a figure equivalent to 80.4 percent of the total amount projected as annual revenues. This included, KShs 4.7 billion receipts in share of equitable share and KShs 481.8 million on ordinary own-source revenue. Over the financial year, the county government received conditional grants amounting to only 402.1 million against the expected 1.8 billion. A breakdown of the additional allocations is shown in Table 1.

2.0 Revenue Performance

In FY 2024/25, the County Government realized a total revenue of KShs 5,633.64 million, representing 80.4 percent of the approved annual target of KShs 7,005.68 million. This comprised KShs 4,749.77 million from the equitable share, which was fully disbursed at 100 percent of the annual allocation, and KShs 481.79 million from Own Source Revenue (OSR), including AIA, FIF, and ordinary revenue, achieving 99.3 percent of the OSR target. In addition, KShs 107.44 million—including KShs 105 million from the FLOCCA grant—was carried forward from FY 2023/24 and disbursed within the reporting period.

County Government of Tharaka Nithi Budget Implementation Report FY 2024-25

During the financial year, the County generated KShs 481.79 million from OSR, almost meeting its full-year target and marking a significant increase compared to KShs 274.03 million realized in FY 2023/24. This growth reflects improved revenue mobilization measures, including enhanced enforcement, sealing of leakages, and adoption of technology-driven collection systems.

Conditional grants registered mixed performance, with some such as Danida (100%), Kenya Informal Settlement Programme (98.9%), and KUSP-UIG Grant (92.3%) recording strong absorption, while others like NAVCDP (51.0%) and Road Maintenance Levy (34.6%) underperformed. Emergency Locust Response Project (ELRP), Aquaculture Business Development Programme (ABDP) and Community Health Promoters Grants were disbursed directly from the line ministries to the Special purpose accounts for the respective projects and therefore not channeled to County revenue fund. Other key grants, including KWASH, KDSP-II, KUSP-UDG, Supplement for construction of county headquarters, supplement for Basic salary areas for health workers and Aggregated Industrial Parks Programme, recorded no disbursements during the year.

Overall, the County recorded a strong performance in equitable share and OSR but faced challenges in accessing and utilizing certain conditional grants, which lowered the overall revenue realization to 80.4 percent of the annual target.

The main revenue streams contributing to revenue performance are illustrated in Table 1.

Table 1. Summarizes the total revenue available to the county government in the FY 2024/25 while table 2 gives a detailed breakdown of the own source revenues collected by revenue stream.

Table 1: Tharaka Nithi County, Revenue Performance in the FY 2024/25

S/No	Revenue	Annual Budget Allocation (in KShs)	Actual Receipts (in KShs.)	Actual Receipts as Percentage of Annual Allocation (%)
A.	Equitable Share of Revenue Raised Nationally			100.00
		4,749,766,131	4,749,766,134	
Sub Total		4,749,766,131	4,749,766,134	100.00
B	Conditional Grants			
1	Danida	6,045,000	6,045,000	100.00

County Government of Tharaka Nithi Budget Implementation Report FY 2024-25

2	Community Health Promoters	37,950,000	37,950,000	100.00
3	Other Conditional Grants/Basic Salary Arrears for CG Health Workers	24,597,481	0	0.00
4	Supplement of Construction	47,981,059	0	0.00
5	National Agricultural Value Chain Development Project (NAVCDP)	151,515,152	77,251,060	50.99
6	Kenya Informal Settlement Programme	168,945,347	167,000,000	98.85
7	Emergency Locust Response Project (ELRP)	104,600,000	6,689,317	6.40
8	FLOCCA	298,703,582	8,913,384	2.98
9	Kenya Urban Support Programme - UDG	66,362,245	0	0.00
10	WB KWASH P for R	353,808,808	0	0.00
11	Aquaculture Business Development Programme	12,810,384	9,978,406	77.89
12	Aggregated Industrial Parks Programme	250,000,000	0	0.00
13	KDSP-II	37,500,000	0	0.00
14	KUSP - UIG Grant	35,000,000	32,309,300	92.31
15	Road Maintenance Levy	161,810,687	55,944,250	34.57
16	Kenya Agribusiness Development Programme (KABDP)	10,918,919	0	0.00
Sub-Total		1,768,548,664	402,080,717	22.74
C	Other Sources of Revenue			
1	Ordinary Own Source Revenue	285,000,000	238,282,727	83.61
2	Facility Improvement Fund (FIF)/A-in-A	200,000,000	243,508,369	121.75
Sub Total		485,000,000	481,791,096	99.34
	Balance b/f from FY 2023/24	107,439,962	107,439,962	100.00
	Return to CRF	2,368,190	2,368,190	100.00
Grand Total		7,005,682,985	5,633,637,947	80.42

Source: Tharaka Nithi County Treasury

County Government of Tharaka Nithi Budget Implementation Report FY 2024-25

Table 2: Own sources revenue collection for FY 2024-25 by revenue stream

REVENUE STREAM	Jul-24	Aug-24	Sept-24	Oct-24	Nov-24	Dec-24	Jan-25	Feb-25	Mar-25	Apr-25	May-25	Jun-25	GRAND TOTALS
SBP	2,063,292.00	2,273,808.00	2,331,900.00	2,532,610.00	1,641,712.00	1,024,251.00	5,928,292.00	15,128,049.00	17,515,128.00	10,486,991.00	6,370,257.00	4,658,220.00	71,954,510.00
LIVESTOCK SALES	31,560.00	36,671.00	22,600.00	14,250.00	6,880.00	4,495.00	14,840.00	12,820.00	25,590.00	16,620.00	4,520.00	14,110.00	204,956.00
BMT	1,415,287.00	1,408,398.00	1,370,049.00	1,324,460.00	1,256,070.00	1,243,900.00	1,274,534.00	1,434,146.00	1,363,755.00	1,223,821.00	1,269,961.00	1,173,079.00	15,757,460.00
NATURAL RESOURCE CESS	6,668,877.00	6,359,220.00	4,972,574.00	5,486,510.00	4,966,166.00	3,277,802.00	4,139,244.00	4,859,531.00	5,397,477.00	4,188,907.00	4,137,064.00	6,023,195.00	60,476,567.00
PARKING	472,574.00	443,800.00	364,480.00	310,471.00	384,335.00	292,850.00	1,153,967.00	2,401,109.00	3,628,404.00	2,268,240.00	1,550,620.00	1,034,170.00	14,305,020.00
BUS PARK	626,256.00	624,927.00	551,022.00	502,931.00	488,026.00	502,331.00	552,241.00	477,394.00	465,891.00	500,190.00	492,180.00	447,670.00	6,231,059.00
HOUSE RENT/STALL	500,851.00	327,668.00	251,064.00	544,220.00	321,400.00	728,988.00	393,926.00	238,252.00	438,708.00	210,070.00	429,130.00	632,429.00	5,016,706.00
ADVERTISEMENT	118,080.00	405,872.00	292,604.00	95,500.00	208,169.00	208,000.00	532,500.00	203,502.00	3,297,800.00	3,875,952.00	1,228,600.00	8,965,900.00	19,432,479.00
PLAN APPROVAL	593,540.00	765,300.00	730,575.00	1,987,000.00	231,950.00	566,406.00	346,980.00	187,400.00	403,100.00	769,691.00	650,750.00	226,763.00	7,459,455.00
LIQOUR	273,000.00	192,002.00	232,000.00	67,000.00	-	112,000.00	2,059,500.00	74,000.00	12,000.00	11,071,000.00	5,536,100.00	1,105,800.00	20,734,402.00
VETINARY SERVICES	630,622.00	612,580.00	567,823.00	504,815.00	447,520.00	501,080.00	552,946.00	252,730.00	803,302.00	756,972.00	808,802.00	537,832.00	6,977,024.00
ADMINISTRATIVE FEE	4,500.00	39,800.00	20,361.00	46,545.00	43,350.00	35,000.00	117,101.00	44,400.00	23,500.00	12,500.00	18,500.00	30,600.00	436,157.00
PLOT RENT	368,952.00	327,357.00	241,410.00	470,456.00	191,101.00	111,666.00	249,405.00	712,716.00	964,162.00	895,243.00	589,648.00	1,016,706.00	6,138,822.00
PROPERTY FEE (SEARCH/TRANSFERS/SUBDIVISION & REPEPING)	117,201.00	114,800.00	305,301.00	311,342.00	152,400.00	153,813.00	152,485.00	233,700.00	222,655.00	227,705.00	223,400.00	168,600.00	2,383,409.00
AGRICULTURAL CESS	11,000.00			1,000.00		5,700.00	10,001.00	16,300.00	-	-		250,000.00	294,001.00

County Government of Tharaka Nithi Budget Implementation Report FY 2024-25

MISLENEOUS FEE			319,000.00			70,500.00		87,000.00	-	4,200.00		-	480,700.00
ORDINARY REVENUE TOTAL	13,895,592.00	13,932,203.00	12,572,763.00	14,199,110.00	10,339,079.00	8,838,782.00	17,477,962.00	26,363,049.00	34,561,472.00	36,508,102	23,309,532.00	26,285,074.00	238,282,727.00
HOSPITAL FEES	10,321,054.00	9,010,186.00	18,146,536.00	22,755,589.50	21,840,399.00	25,209,652.00	13,329,252.00	24,185,459.00	16,067,270.00	32,891,402	20,051,495.00	25,684,910.00	239,493,204.50
PUBLIC HEALTH FEE	194,501.00	282,805.00	295,911.00	220,981.00	97,400.00	131,800.00	302,100.00	415,022.00	394,148.00	885,103.00	469,100.00	326,300.00	4,015,171.00
GRAND TOTAL	24,411,147.00	23,225,194.00	31,015,210.00	37,175,682.00	32,276,878.00	34,180,234.00	31,109,314.00	50,963,530.00	51,022,890.00	70,284,607	43,830,127.00	52,296,284.00	481,791,096.00

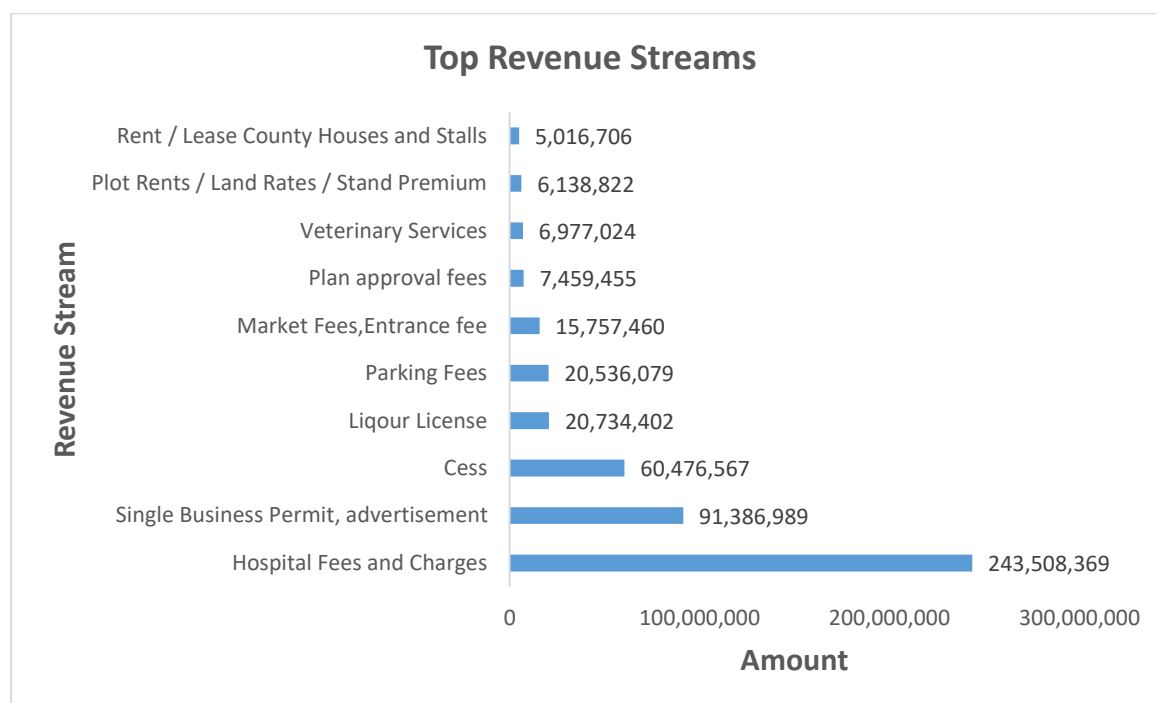


Figure 1: Top Streams of Own Source Revenue in FY 2024/25

The top 3 most revenue streams were Kshs.243.5 million which was realized from the hospital's Facility Improvement Financing (FIF) contributing 50.5%, followed by single business permits contributing 19 % (KShs.91.4 million) and Cess fees contributing Ksh.60.5 million accounting for 12.6% of the total own source revenue receipts during the reporting period.

2.1 Exchequer Issues

The Controller of Budget approved the overall withdrawals of KShs 5.38 billion within the FY 2024/25 to the County Revenue Fund (CRF). This included KShs 4.86 billion disbursed to County Executive and KShs 523.35 million to County Assembly. The total receipts in the period were KShs 5.58 billion; these included KShs 4.75 billion from the equitable share, KShs 480.63 million own source revenue and KShs 1.31 million as returned CRF issues.

By 30th June 2025, the County Revenue Fund ended with a fund balance of KShs 194.35 million

Table 3: Exchequer issues

	2024/2025
	Ksh.
Receipts	
Equitable Share	4,749,766,134
Transfers from other Government Agencies	347,462,994
Own Source Revenue	481,791,096
Return to CRF issues	1,305,248
Total Receipts	5,580,325,472
Payments	
Transfers to County Executive	4,861,459,324
Transfers to County Assembly	523,354,301
Total Payments	5,384,813,625
Closing Fund Balance for the Period	195,511,847

Source: Tharaka Nithi County Treasury

3.0 County Expenditure Review

The County Government total expenditure in the FY 2024/25 stood at KShs 5.38 billion, which is equivalent to 76.9% of the yearly expenditure target. This included KShs 3.74 billion that was incurred on recurrent expenditure (91.4%) and KShs 1.12 billion on development programmes (47.3 %).

Table 4: Summary of Funds Absorption

PARTICULARS	2023/24 Actual	FY Estimates	Budget	2024/25 Actual	% Utilisation
TOTAL REVENUE & GANTS	5,258,282,681	7,005,682,985		5,633,637,947	79.8%
Unspent Bal from Previous FY	253,643,267	107,439,962		107,439,962	100.0%
Revenue (Total)	5,004,639,414	6,898,243,023		5,526,197,985	79.5%
Equitable Share Allocation	4,027,976,038	4,749,766,131		4,749,766,134	100.0%
Local Revenue	417,346,035	485,000,000		481,791,096	99.3%
Grants (Total)	559,317,341	1,768,548,664		402,080,717	22.7%
Total Expenditure	5,258,282,681	7,005,682,985		5,384,813,625	
Recurrent	3,383,476,175	4,091,285,978		3,738,124,942	91.4%
Development	1,250,260,479	2,375,329,551		1,123,334,382	47.3%

County Assembly	517,106,065	539,067,456	523,354,301	97.1%
Unspent Bal Current FY	107,439,962	-	248,824,322	

Source: Tharaka Nithi County Treasury

The overall budget absorption level was **79.8%**, which was an increase in performance compared to the previous period. Nevertheless, the level of development absorption was quite low, with this mostly attributed to the slow release to exchequers because of the projects continuous nature.

3.1 Settlement of Pending Bills

The County had outstanding Pending Bills amounting to KShs. 931 M at the beginning of the financial year. During the year under review the County settled account payables amounting to KShs. 658 M. The amount of account payables as at 30th June 2025 amounts to KShs. 842.6 M.

It is worth noting that the County government’s focus is to settle the bills as soon as possible. In every budget cycle, it’s ensured that part of the allocations is made towards settlement of old outstanding pending bills.

Table 5: Ageing analysis of Pending Bills over the period.

Category	Ageing analysis (Amount in Kshs.)				Total
	Under one year	1-2 years	2-3 years	Over 3 years	
Development Pending Bills	107,234,631	12,251,529	782,070	65,167,008	185,435,238
<i>Recurrent Pending Bills (Goods & Services)</i>	273,235,868	71,306,328	35,626,759	57,306,118	437,475,073
<i>Recurrent Pending Bills (Salary Arrears and Statutory Deductions)</i>	219,681,190				219,681,190
<i>Recurrent Pending Bills (Staff Claims)</i>					-
Total Recurrent Pending Bills	492,917,058	71,306,328	35,626,759	57,306,118	657,156,263
Total Pending Bills	600,151,689	83,557,857	36,408,829	122,473,126	842,591,501

Source: Tharaka Nithi County Treasury

3.2 Expenditure by Economic Classification

In FY 2024/25, the County Executive incurred expenditure of KShs 2.71 billion on employee compensation, KShs 1.03 billion on operations and maintenance, and KShs 1.12 billion on development programmes. The County Assembly, on the other hand, spent KShs 209.39 million on employee compensation and KShs 313.96 million on operations and maintenance, but did not incur any expenditure on development.

The County Executive recorded absorption rates of 96.3 percent for employee compensation, 80.4 percent for operations and maintenance, and 47.3 percent for development expenditure. Conversely, the County Assembly posted absorption rates of 100 percent for both employee compensation and operations and maintenance, while development expenditure remained at 0 percent.

These results indicate that while the County demonstrated strong performance in meeting its recurrent obligations, particularly in salaries and operations, the absorption of development funds was relatively low, reflecting challenges in the implementation of capital projects.

Table 6: Summary of Budget and Expenditure by Economic Classification

Expenditure Classification	Budget (KShs.)		Expenditure (Kshs.)		Absorption (%)	
	County Executive	County Assembly	County Executive	County Assembly	County Executive	County Assembly
Total Recurrent Expenditure	4,091,285,978	523,355,131	3,738,124,942	523,354,301	91.4%	100%
Compensation to Employees	2,814,098,850	209,391,524	2,710,773,363	209,390,694	96.3%	100%
Operations and Maintenance	1,277,187,128	313,963,607	1,027,351,579	313,963,607	80.4%	100%
Development Expenditure	2,375,329,551	15,712,325	1,123,334,382	0	47.3%	0%
Total	6,466,615,529	539,067,456	4,861,459,324	523,354,301	75.2%	97%

Source: Tharaka Nithi County Treasury

3.3 Expenditure on Employees' Compensation

In the period under review, expenditure on employee compensation was Kshs.2.05 billion, which represents 73% of the budget allocation to compensation of employees.

3.4 Development Expenditure

During the reporting period, the County government spent KShs 1.12 billion on development programmes, a decrease of 4.3% as compared to the previous FY 2023/24 whereby the County had spent KShs 1.17 on development programmes.

Table 7 summarizes the development projects which have highest expenditure during the reporting period.

Table 7: Tharaka Nithi County, List of Development Projects with the Highest Expenditure

S/No	Sector	Project Name	Project Location	Expected date of Completion	Contract sum (Kshs.)	Expenditure in FY 2024/25	Cumulative project expenditure as of 30th June 2025 (Kshs)	Implementation Status
1	Agriculture	Crop subsidy	Countywide	5/1/2025	129,142,000	118,749,450	118,749,450	100%
2	Roads	Upgrading of Karandini-Kithioroni Roads to Bitumen Standard	Magumoni	23/12/2023	450,171,829.80	95,981,740.20	385,312,147.97	21.32
3	HEALTH SERVICES	Equiping of ICU	Karinagni	30 August 2025	74,064,950.00	53,762,269.00	53,762,269.00	72%
4	Roads	Upgrading of Katharaka-Mukui Road to Bitumen Standard (Design and Build)	Ganga	20/01/2030	685,006,324	47,676,232.00	47,676,232.00	6.96

County Government of Tharaka Nithi Budget Implementation Report FY 2024-25

5	Lands, Physical Planning & Housing	Acquisition of land for solid waste and Expansion of ATI	Ntuntuni & Itugururu	June, 2025	52,162,249.00	34,162,249.00	52,162,249.00	100.00
6	Roads	Upgrading of Kambandi-Cheera-Ruguti Road to Bitumen Standard	Mugwe	21/11/2021	356,261,151.12	30,717,612.00	267,075,868.59	8.62
7	Water, Environment and naatural resources	Distribution of drought resistant seeds	Tharaka south, Tahraka North and igambangombe	30/06/2025	29,400,000	29,400,000	29,400,000	100%
8	Youth and Sports	Construction of stadia	Muthambi ward	31 July 2025	34,829,391	28,695,320	28,695,320	82.4%
9	Water, Environment and naatural resources	Distribution of drought resistant seeds	Tharaka south, Tahraka North and igambangombe	30/06/2025	29,632,000.00	25,990,000.00	25,990,000.00	100%
10	Water, Environment and naatural resources	Gatonto gravity dam	Igambangombe	30/06/2025	24,045,439.00	22,777,796.00	22,777,796.00	100%
11	Roads	Completion of Tharaka Nithi County Headquartes at Kathwana	Igambang'ombe	03 December 2026	129,003,938	19,457,625.40	19,457,625.40	15.08
12	Water, Environment and naatural resources	Construction of Naikara-Thingithu Sand dam	Marimanti	30/06/2025	16,526,866.10	15,871,605.00	15,871,605.00	95%

County Government of Tharaka Nithi Budget Implementation Report FY 2024-25

13	Water, Environment and naatural resources	Domestic Payables (Pending bills from previous years)	County wide		18,373,746.50	12,494,351.50	12,494,351.50	
14	Water, Environment and naatural resources	Construction of Kierera Check Dam	Chiakariga	30/06/2025	17,791,125.14	12,424,060.00	12,424,060.00	85%
15	Water, Environment and naatural resources	Muthambi- Gitije irrigation project	Muthambi		16,994,455.00	12,188,004.00	12,188,004.00	95%
16	Water, Environment and naatural resources	Climate Change Fund-FLLOCA	Coutywide	30/06/2025	12,426,075.43	11,321,734.00	11,321,734.00	0%
17	HEALTH SERVICES	PROPOSED RENOVATIONS AND PAVING WORKS TO THE AMENITY WARD AT CHUKA COUNTY REFERRAL HOSPITAL	Karinagni	07 June 2024	11,172,470.00	11,166,817.00	11,166,817.00	100%
18	Roads	Routine Maintenance of Nguruki-Kieni-Kaare Road	Mwimbi		10,377,360	10,377,360	10,377,360	100.00
19	Roads	Routine Maintenance of Marima-Muthiru-	Mitheru	22/4/2025	10,294,420	10,284,360.48	10,284,360.48	99.90

County Government of Tharaka Nithi Budget Implementation Report FY 2024-25

		Iriga-Gituja-Kathandanwa						
20	HEALTH SERVICES	PROPOSED FENCING WORKS AT CHUKA COUNTY REFERRAL HOSPITAL	Karinagni	17 April 2025	10,447,285.00	10,201,080.00	10,201,080.00	100%

Source: Tharaka Nithi County Treasury

3.5 Facility Improvement Financing

During the period, the County recorded FIF collection of KShs 243,508,369. This figure represents 122% of the annual target of KShs 200 million. The amount collected was maintained at the source and used in accordance with the Facility Improvement Financing Act of 2023. The County is currently formulating the rules that will be used to implement the FIF Act of 2023.

4.0 Budget Performance by Department

In the FY 2024/25, the County Assembly recorded the highest absorption of recurrent expenditure at 100%, closely followed by Agriculture, Livestock, and Veterinary Services & Coop Development at 99.8 % together with revenue and resource mobilization. The lowest recurrent absorption was noted in the Finance and economic planning Department at 77.4%.

On the development side, Medical Services performed strongly at 80.1% closely followed by the Education and Vocational Training Department, which achieved 80% consumption. Despite this, several departments exhibited very low development absorption. For instance, Public Health & Sanitation, Culture, Gender, Children & Social Services recorded zero absorption of the budgeted development expenditure.

Overall, most recurrent expenditure estimates for the County Assembly and the County Executive remained within ceilings as defined in the County Allocation of Revenue Act (CARA), 2024.

Table 8 summarizes the approved budget allocation, exchequer releases, expenditure, and absorption rates by department for the entire FY 2024/25.

Table 8: Tharaka Nithi County, Budget Allocation and Absorption Rate by Department

Department	Revised Budget (Kshs. Million)		Gross Allocation (Kshs. Million)		Exchequer Received, plus AIA (Kshs. Million)		Expenditure (Kshs. Million)		Expenditure to Exchequer plus AIA (%)		Absorption rate (%)	
	Rec	Dev	Rec	Dev	Rec	Dev	Rec	Dev	Rec	Dev	Rec	Dev
Office of the Governor & Deputy	116.03	-			109.24		104.71	0.00	95.9	-	90.2	-

County Government of Tharaka Nithi Budget Implementation Report FY 2024-25

Roads, Infrastructure, Public Works & Urban Dev	279.4	753.9	258.63	602.32	258.75	602.32	100	100	92.6	79.9
Medical Services	1,989.3	134.0	1,867.75	107.27	1,868.18	107.27	100	100	93.9	80.1
Agric, Livestock, Vet Services & Coop Dev	154.8	459.3	154.76	226.59	154.44	226.60	99.8	100	99.8	49.3
Public Admin, Intergov Coord & Devolutio n Affairs	213.70	10.0	166.72	6.48	166.27	6.48	99.8	100	77.8	64.8
Educ & Vocational Training	352.7	30.0	285.07	24.01	284.23	24.01	99.7	100	80.6	80.0
Finance & Econ Planning	317.2	5.0	245.40		245.40	0.00	100	-	77.4	0.0
Environment, Mining & Natural Resources	34.3	296.0	33.03	56.00	32.44	56.00	98.2	100	94.6	18.9
County Assembly	523.4	15.7	523.93		523.35	-	99.9	-	100.0	-
Water Services & Irrigation	44.8	424.1	42.17	35.06	42.14	35.06	99.9	100	94.1	8.3
County Public Service Board	22.2	-	20.87		20.78	0.00	99.6	-	93.6	-
Public Health & Sanitation	350.8	2.7	320.57		319.77	0.00	99.8	-	91.2	0.0
Youth & Sports	13.9	40.0	13.84	28.70	12.61	28.70	91.1	100	90.7	71.8
Culture and Tourism	13.7	3.7	13.49		11.88	0.00	88.1	-	86.7	0.0

County Government of Tharaka Nithi Budget Implementation Report FY 2024-25

Revenue & Resource Mobilisation	99.5	-	99.39		99.35	0.00	99.9	-	99.8	-
Lands, Physical Planning and Housing	37.4	44.2	37.24	34.16	36.77	34.16	98.7	100	98.3	77.3
Fisheries & Ecosystem Dev	7.4	14.8	7.31		7.31	0.00	100	-	98.8	0.0
Gender, Children & Social Services	12.7	2.4	12.50		11.33	0.00	90.64	-	89.2	0.0
Trade, Investment Promotion, Energy	31.4	155.2	31.25	2.74	29.52	2.74	94.5	100	94.0	1.8
Total	4,614.6	2,391.0	4243.16	1123.33	4229.23	1123.34	99.7	100	91.6	47.0

Source: Tharaka Nithi County Treasury

4.1 Budget Execution by Programmes and Sub-Programmes

Table 9 gives a summary of the budget execution by programmes and sub-programmes over the FY 2024/25.

Table 9: Tharaka Nithi County, Budget Execution by Programmes and Sub-Programmes

Row labels	Gross Approved Estimates FY 2024/25		Actual Expenditure as of 30th June 2025		Absorption Rate (%)	
	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Development Expenditure	Recurrent Expenditure	Development Expenditure
3611 Office of Governor and Deputy Governor	116,031,675		104,714,749		90.2%	0.0%
P: County Government Advisory Services	38,308,033		36,034,113		94.1%	0.0%
0702013610 SP: Public Sector Advisory Services (Legal & Economic Advisors)	33,919,033		31,737,173		93.6%	0.0%
0702033610 SP: Communication and Strategy	4,389,000		4,296,940		97.9%	0.0%
P: County Leadership and Coordination of MDAs	3,597,000		3,526,400		98.0%	0.0%
0701033610 SP: Coordination of CMAs (Office of County Secretary)	3,597,000		3,526,400		98.0%	0.0%
P: General Administration, Planning and Support Services	74,126,642		65,154,236		87.9%	0.0%
0706043610 SP: Management of County Affairs (Office of Governor)	55,133,242		52,118,892		94.5%	0.0%
0706053610 SP: Coordination and Supervisory Services (Deputy Governor's Office)	18,993,400		13,035,344		68.6%	0.0%
3612 Roads, Infrastructure, Public Works and Urban Development	279,368,000	753,926,406	258,751,705	602,317,795	92.6%	79.9%
P: General Administration Planning and Support Services	35,580,400	4,000,000	34,931,764	2,034,146	98.2%	50.9%

County Government of Tharaka Nithi Budget Implementation Report FY 2024-25

0101023610 SP: General Administration Services		4,000,000		2,034,146	0.0%	50.9%
0201013610 SP: General Administration Services	35,580,400		34,931,764		98.2%	0.0%
P: Kathwana Municipality Development Programme	9,029,500		7,751,540		85.8%	0.0%
0109013610 SP: Kathwana Urban Area Support	9,029,500		7,751,540		85.8%	0.0%
P: Public Works and Housing Services	3,438,000	47,981,059	2,345,500	19,906,025	68.2%	41.5%
0108013610 SP: Public Works Services	3,438,000	47,981,059	2,345,500	19,906,025	68.2%	41.5%
P: Roads Transport	153,620,100	498,000,000	148,923,289	383,224,115	96.9%	77.0%
0202013610 SP: Rural Roads Improvement and Maintenance Services	153,620,100	498,000,000	148,923,289	383,224,115	96.9%	77.0%
P: Urban Development and Administration	77,700,000	203,945,347	64,799,612	197,153,509	83.4%	96.7%
0710013610 SP: Urban Administrative Services	77,700,000	203,945,347	64,799,612	197,153,509	83.4%	96.7%
3613 Medical Services	1,989,319,519	134,000,000	1,868,179,246	107,273,687	93.9%	80.1%
P: Curative and Rehabilitative Services	182,998,478		151,899,175		83.0%	0.0%
0401073610 SP: Medical Supplies	182,998,478		151,899,175		83.0%	0.0%
P: General Administration Planning and Support Services	1,763,465,752	134,000,000	1,675,008,792	107,273,687	95.0%	80.1%
0404013610 SP: General Administration Services	188,851,685	134,000,000	157,346,993	107,273,687	83.3%	80.1%

County Government of Tharaka Nithi Budget Implementation Report FY 2024-25

0404033610 SP: Human resource management	1,373,743,532		1,358,978,360		98.9%	0.0%
0404043610 SP: Policy, Planning, Financing and Budgeting-CRH	200,870,535		158,683,439		79.0%	0.0%
P: ICT Infrastructure Development	42,855,289	-	41,271,279	-	96.3%	0.0%
0205013610 SP: ICT Infrastructure Development	42,855,289	-	41,271,279	-	96.3%	0.0%
3615 Agriculture, Livestock, Veterinary Services, and Cooperative Development	154,826,558	459,334,071	154,435,680	226,594,758	99.7%	49.3%
P: Cooperative Development and Management	231,411		200,000		86.4%	0.0%
0304013610 SP: Cooperative Development	231,411		200,000		86.4%	0.0%
P: Crop Development and Management	2,409,580	156,515,152	2,091,935	-	86.8%	0.0%
0105013610 SP: Crops Development, Agribusiness and Market Development	2,409,580	156,515,152	2,091,935	-	86.8%	0.0%
P: General Administration Planning and Support Services	98,236,879	279,818,919	98,203,060	222,594,758	100.0%	79.5%
0101013610 SP: Administration, Policy, Strategy and Management of Agriculture	98,236,879	279,818,919	98,203,060	222,594,758	100.0%	79.5%
P: Livestock and Fisheries Resource Management and Development	53,948,688	23,000,000	53,940,685	4,000,000	100.0%	17.4%
0106013610 SP: Livestock Policy Development and Capacity Building	51,219,688	5,000,000	51,219,485	-	100.0%	0.0%
0106023610 SP: Veterinary Services and Disease Prevention	2,729,000	18,000,000	2,721,200	4,000,000	99.7%	22.2%
3616 Public Administration, Intergovernmental Coordination and Devolution Affairs	213,676,833	10,000,000	166,271,900	6,479,495	77.8%	64.8%

County Government of Tharaka Nithi Budget Implementation Report FY 2024-25

P: General Administration, Planning and Support Services	213,676,833	10,000,000	166,271,900	6,479,495	77.8%	64.8%
0706013610 SP: General Administration and Support Services	171,746,333	10,000,000	162,925,211	6,479,495	94.9%	64.8%
0706023610 SP: Sub-County Administration and Field Services	3,638,000		2,555,009		70.2%	0.0%
0706103610 SP: Human Resource Management Services	38,292,500		791,680		2.1%	0.0%
3617 Education and Vocational Training	352,690,474	30,000,000	284,230,500	24,011,007	80.6%	80.0%
P: Education and Youth Training	58,804,283	30,000,000	20,439,468	24,011,007	34.8%	80.0%
0504013610 SP: Promotion of Basic Education (ECDE)	35,087,843	20,000,000	4,724,668	16,346,113	13.5%	81.7%
0504023610 SP: Youth Training and Capacity Building	23,716,440	10,000,000	15,714,800	7,664,894	66.3%	76.6%
P: General Administration Planning and Support Services	293,886,191		263,791,032		89.8%	0.0%
0501013610 SP: Administration Planning and Support Services	293,886,191		263,791,032		89.8%	0.0%
3619 Finance and Economic Planning	317,193,862	5,000,000	245,394,970	-	77.4%	0.0%
P: Economic Policy and County Planning	6,162,200		6,158,978		99.9%	0.0%
0703023610 SP: Monitoring and Evaluation Services	2,678,400		2,675,400		99.9%	0.0%
0703043610 SP: Economic Development, Planning and Coordination Services	1,084,900		1,084,678		100.0%	0.0%
0703053610 SP: County Statistics Services	2,398,900		2,398,900		100.0%	0.0%
P: Financial Management Services	20,080,358		19,452,986		96.9%	0.0%

County Government of Tharaka Nithi Budget Implementation Report FY 2024-25

0704033610 SP: Supply Chain Management Services	11,304,200		11,304,200		100.0%	0.0%
0704053610 SP: Audit Services	3,219,168		2,598,636		80.7%	0.0%
0704063610 SP: Budget Formulation and Cordination	2,386,040		2,386,020		100.0%	0.0%
0704083610 SP: Accounting Services	3,170,950		3,164,130		99.8%	0.0%
P: General Administration, Planning and Support Services	290,951,304	5,000,000	219,783,006	-	75.5%	0.0%
0706103610 SP: Human Resource Management Services	290,951,304	5,000,000	219,783,006	-	75.5%	0.0%
3620 Environment, Mining and Natural Resources	34,344,269	296,000,000	32,442,845	56,000,000	94.5%	18.9%
P: Environment and Natural Resources Management	34,344,269	296,000,000	32,442,845	56,000,000	94.5%	18.9%
1001013610 SP: Environment and Natural Resource	34,344,269	296,000,000	32,442,845	56,000,000	94.5%	18.9%
3622 Water Services and Irrigation	44,847,162	424,130,300	42,135,981	35,055,090	94.0%	8.3%
P: Environment and Natural Resources Management		47,844,492		21,817,768	0.0%	45.6%
1001023610 SP: Water Services		47,844,492		21,817,768	0.0%	45.6%
P: Water Supply Services	44,847,162	376,285,808	42,135,981	13,237,322	94.0%	3.5%
1002013610 SP: Domestic Water Services	37,734,867		36,234,867		96.0%	0.0%
1002023610 SP: Water Storage Services	2,595,695	376,285,808	2,115,114	13,237,322	81.5%	3.5%
1002033610 SP: Irrigation and Drainage Services	4,516,600		3,786,000		83.8%	0.0%

County Government of Tharaka Nithi Budget Implementation Report FY 2024-25

3623 County Public Service Board	22,244,952		20,784,552		93.4%	0.0%
P: General Administration, Planning and Support Services	22,244,952		20,784,552		93.4%	0.0%
0706013610 SP: General Administration and Support Services	18,274,952		17,017,952		93.1%	0.0%
0706103610 SP: Human Resource Management Services	3,970,000		3,766,600		94.9%	0.0%
3625 Public Health and Sanitation	350,766,522	2,702,703	319,767,642	-	91.2%	0.0%
P: Preventive and Promotive Health Services	350,766,522	2,702,703	319,767,642	-	91.2%	0.0%
0402013610 SP: Health Promotion and Disease Control	300,404,882	2,702,703	293,510,824	-	97.7%	0.0%
0402033610 SP: Environmental Health services	50,361,640		26,256,818		52.1%	0.0%
0402073610 SP: Reproductive Maternal and Childhealth Services	-		-		0.0%	0.0%
3628 Youth and Sports	13,934,509	40,000,000	12,612,509	28,695,320	90.5%	71.7%
P: Sports Development and Promotion	13,934,509	40,000,000	12,612,509	28,695,320	90.5%	71.7%
0505013610 SP: County Football League and Clubs Development	480,000		-		0.0%	0.0%
0505023610 SP: Athletics Championships and Other Games	209,800		109,800		52.3%	0.0%
0505033610 SP: Talent Search and Promotion	13,244,709	40,000,000	12,502,709	28,695,320	94.4%	71.7%
3629 Culture and Tourism	13,660,072	3,682,940	11,881,732	-	87.0%	0.0%
P: Culture, Arts and Social Services	12,742,972	3,682,940	11,071,732	-	86.9%	0.0%
0506013610 SP: Culture and Arts Promotion	12,742,972	3,682,940	11,071,732	-	86.9%	0.0%
P: Tourism Development and Promotion	917,100		810,000		88.3%	0.0%

County Government of Tharaka Nithi Budget Implementation Report FY 2024-25

0302013610 SP: Tourism Promotion and Infrastructure Development	92,720		92,000		99.2%	0.0%
0302033610 SP: Miss Tourism Tharaka Nithi	824,380		718,000		87.1%	0.0%
3630 Revenue and Resource Mobilization	99,461,386		99,353,782		99.9%	0.0%
P: Financial Management Services	5,421,950		5,355,950		98.8%	0.0%
0704073610 SP: Resource Mobilization and Management	5,421,950		5,355,950		98.8%	0.0%
P: Resource Mobilization	94,039,436		93,997,832		100.0%	0.0%
0712013610 SP: Revenue Administration	94,039,436		93,997,832		100.0%	0.0%
3631 Lands, Physical Planning and Housing	37,393,616	44,162,249	36,774,775	34,162,249	98.3%	77.4%
P: Land Policy and Planning	37,393,616	44,162,249	36,774,775	34,162,249	98.3%	77.4%
0102013610 SP: Physical Planning Services	34,941,155	44,162,249	34,789,314	34,162,249	99.6%	77.4%
0102033610 SP: Land administration & management	2,452,461		1,985,461		81.0%	0.0%
3632 Fisheries And Ecosystem Development	7,414,000	14,810,384	7,313,000	-	98.6%	0.0%
P: Livestock and Fisheries Resource Management and Development	7,414,000	14,810,384	7,313,000	-	98.6%	0.0%
0106033610 SP: Fisheries Development and Promotion	7,414,000	14,810,384	7,313,000	-	98.6%	0.0%
3633 Gender, Children and Social Services	12,737,217	2,388,800	11,327,913	-	88.9%	0.0%
P: Gender and Youth Empowerment	12,737,217	2,388,800	11,327,913	-	88.9%	0.0%
0503023610 SP: Gender, Youth and Women Empowerment	12,737,217	2,388,800	11,327,913	-	88.9%	0.0%
3634 Trade, Investment Promotion, Energy and Industry	31,375,352	155,191,698	29,516,168	2,744,711	94.1%	1.8%
P: Energy Resource Development & Management	28,995,652	5,191,698	28,356,718	2,191,698	97.8%	42.2%

County Government of Tharaka Nithi Budget Implementation Report FY 2024-25

0204013610 SP: Energy Resource Development & Management	28,995,652	5,191,698	28,356,718	2,191,698	97.8%	42.2%
P: Industrial Development and Investment	2,379,700	150,000,000	1,159,450	553,013	48.7%	0.4%
0305033610 SP: Industrial Development	675,600	150,000,000	455,400	553,013	67.4%	0.4%
0305043610 SP: Consumer Protection & Fair Trade Practices	1,704,100		704,050		41.3%	0.0%
Grand Total	4,091,285,978	2,375,329,551	3,705,889,649	1,123,334,112	90.6%	47.3%

Source: Tharaka Nithi County Treasury

The overall analysis of budget absorption throughout the entire 2024/25 FY indicates commendable performance across most programmes and sub-programmes, with the majority recording absorption rates above 90%, reflecting effective utilization of allocated resources. Notably, sub-programmes such as General Administration Services, Coordination of CMAs, and Communication and Strategy achieved near full absorption at over 97%, showcasing strong financial management and timely execution of planned activities. Similarly, County Government Advisory Services and Management of County Affairs demonstrated consistent and reliable performance, sustaining rates above 94%. At the programme level, the Office of the Governor and Deputy Governor absorbed 90% of its budget, while the Roads, Infrastructure, Public Works and Utilities programme posted an impressive 92.6%, underscoring efficiency in implementing development expenditure into capital projects. However, underperformance was noted in the Coordination and Supervisory Services sub-programme, which recorded a relatively low absorption rate of 68.6%, signaling implementation challenges. Generally, this analysis portrays steady improvement in major service delivery areas over the entire financial year.

5.0 Observations and Recommendations

During the review period of the FY 2024/25, the County maintained a sustained financial performance, reporting a total financial revenue figure of KShs. 5.63 billion representing 80.4 percent of the annual target. The equitable share was the leading contributor having brought in in KShs. 4.75 billion while own-source revenue (OSR) provided KShs. 481.8 million, representing 99.3 percent of annual OSR target. Even though conditional grants had been budgeted to be over KShs. 1.7 billion, only KShs. 402.1 million had been received by the end of the financial year, with this adding to the resource absorption constraint overall.

In terms of expenditure, the total expenditure in the FY 2024/25 stood at KShs 5.38 billion, which is equivalent to 76.9% of the yearly expenditure target. This included KShs 3.74 billion that was incurred on recurrent expenditure (91.4%) and KShs 1.12 billion on development programmes (47.3 %). Analysis of programmes and sub-programmes indicates that there are robust levels of performance in the major areas like health, energy and infrastructure administration although development expenditure levels are low in some sectors largely occasioned by the delayed exchequer releases and the progressive nature of capital projects.

The overall budget absorption level was **79.8%** which was an increase in performance compared to the previous period. Nevertheless the level of development absorption was quite low, with this mostly attributed to the slow release to exchequers because of the projects continuous nature

From the foregoing, the following recommendations are made;

1. The release of the conditional grants which are essential in augmenting the core service delivery functions particularly in infrastructure, agriculture and water needs negotiation with the relevant national agencies to accelerate their release to the County Treasury.

2. In the future, the County will conduct periodic review of the projected revenue to make sure that they are in line with the economic trends and at the same time achieve financial stability. In addition, the county will implement cost-saving strategies and efficiency-enhancing measures for optimal benefit to the residents.